

Message Text

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ACTION EUR-25

INFO OCT-01 ISO-00 CIAE-00 DODE-00 PM-07 H-03 INR-11 L-03

NSAE-00 NSC-07 PA-04 RSC-01 PRS-01 SP-03 SS-20

USIA-15 IO-14 SAM-01 SAJ-01 ACDA-19 DRC-01 /137 W

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P R 101114Z AUG 74

FM AMEMBASSY BONN

TO SECSTATE WASHDC PRIORITY 4341

INFO AMEMBASSY LONDON

AMEMBASSY PARIS

AMEMBASSY MOSCOW

USMISSION BERLIN

USMISSION NATO BRUSSELS

C O N F I D E N T I A L SECTION 01 OF 02 BONN 12659

E.O. 11652: GDS

TAGS: PFOR

SUBJECT: QUADRIpartite LUNCH

AT JULY 9 REGULAR QUADRIpartite LUNCH ATTENDED BY US,
UK, AND FRENCH AMBASSADORS AND BY STATE SECRETARY
GEHLHOFF, THE FOLLOWING MATTERS WERE DISCUSSED:

(A) FEA. THE AMBASSADORS ASKED GEHLHOFF WHAT THE
FEDERAL GOVERNMENT HAD IN MIND WHEN IT STRESSED ITS
INTENTION TO TURN AGAIN TO THE THREE WESTERN POWERS IN
CONNECTION WITH FEA. GEHLHOFF SAID GERMAN THINKING
WAS NOT VERY SPECIFIC AND NO FURTHER STEPS WOULD BE
NECESSARY UNLESS THE HARRASSMENTS ON THE TRANSIT ROUTES
CONTINUED. THE GERMANS HOPED THEY WOULD NOW STOP,
ALTHOUGH THEY NOTED THAT THERE HAD BEEN ANOTHER
VERIFIED CASE ON AUGUST 7. IF THERE WERE NO MORE
TROUBLE AFTER A FEW DAYS, THE FRG WOULD RESPOND
FAVORABLY TO THE SOVIET PROPOSAL FOR A VISIT BY SOVIET
AMBASSADOR AT LARGE ZORIN TO BONN TO DISCUSS THE
FORTHCOMING UNGA. AMBASSADOR HENDERSON COMMENTED THAT
HE FOUND THIS SOVIET PROPOSAL SOMEWHAT SURPRISING;

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HE COULD NOT RECALL THAT THE SOVIETS HAD EVER

SUGGESTED SENDING AN EMISSARY TO LONDON FOR THIS PURPOSE. (HENDERSON APPEARED TO BE UNAWARE OF THE SOVIET PROPOSAL FOR CONSULTATIONS WITH THE UK THIS YEAR.)

(B) GERMAN DEVELOPMENT SERVICE (DEUTSCHE ENTWICKLUNGS-DIENST GMBH). AMBASSADORS REFERRED TO AN AUGUST 7 ARTICLE IN STUTTGARTER ZEITUNG, WITH STATEMENT ATTRIBUTED TO SPOKESMAN OF FRG AID MINISTRY TO THE EFFECT THAT THIS ORGANIZATION WOULD BE TRANSFERRED TO BERLIN IN ITS ENTIRETY BY 1977, AND ASKED GEHLHOFF TO COMMENT ON IT. GEHLHOFF OBSERVED THAT THIS PLAN HAD BEEN DISCUSSED IN THE BONN GROUP IN APRIL 1973 AND THAT NO ALLIED OBJECTIONS HAD BEEN RAISED TO IT THEN. AMBASSADORS HILLENBRAND AND HENDERSON POINTED OUT THAT THE ABSENCE OF ALLIED OBJECTIONS AT THAT TIME SHOULD NOT BE INTERPRETED AS FULL CONSENT. THERE HAD BEEN NO SUBSEQUENT BONN GROUP DISCUSSION, AND THE ALLIES HAD THOUGHT THE PROJECT DEAD. IN ANY EVENT, WE WERE NOW OPERATING UNDER DIFFERENT ASSUMPTIONS THAN IN APRIL 1973. IT HAD BEEN AGREED BY FOREIGN MINISTERS AT QUADRIpartite DINNER IN OTTAWA THAT PROJECTS FOR THE DEVELOPMENT OF FRG-BERLIN TIES WOULD HENCEFORTH BE THOROUGHLY DISCUSSED IN ADVANCE; ACCORDINGLY, WE ASSUMED THAT THE FRG WOULD RAISE THIS MATTER IN THE BONN GROUP AGAIN IF IT INTENDED TO PURSUE IT. GEHLHOFF SAID NOTHING WOULD HAPPEN IN ANY CASE BEFORE 1976. AMBASSADORS HILLENBRAND AND HENDERSON POINTED OUT THAT THE STUTTGARTER ZEITUNG ARTICLE, WHICH APPEARED TO HAVE THE CHARACTER OF AN OFFICIAL ANNOUNCEMENT, COULD PROVOKE A REACTION IF IT CAME TO SOVIET ATTENTION. GEHLHOFF STRESSED THAT THE DEVELOPMENT SERVICE WAS NON-OFFICIAL (GMBH) BUT AGREED THAT THIS WAS NOT ENTIRELY CONVINCING

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C O N F I D E N T I A L SECTION 02 OF 02 BONN 12659

SINCE 94 PERCENT OF ITS FUNDS WERE PROVIDED BY THE
FEDERAL GOVERNMENT. HE TOOK NOTE OF THE AMBASSADORS'
COMMENTS. WE ASSUME THAT THE NEXT STEP WILL BE A
GERMAN INITIATIVE TO REOPEN THIS ISSUE IN THE BONN
GROUP.

(C) CSCE. WORMSER REFERRED TO THE DIFFICULTIES THE
BRITISH HAD WITH THE FORMULA PREVIOUSLY WORKED OUT TO
PROTECT QUADRIpartite RIGHTS AND RESPONSIBILITIES IN
CSCE WHICH, IN THE BRITISH VIEW, COULD BE INTERPRETED
AS CONDONING THE BREZHNEV DOCTRINE. DESPITE THE
CURRENT RECESS IN CSCE, HE CONSIDERED THE MATTER OF
SOME URGENCY. IT WAS POSSIBLE TO TABLE LANGUAGE IN
GENEVA EVEN DURING THE RECESS, AND WORMSER EXPRESSED
THE HOPE THAT THE BRITISH WOULD INTRODUCE NEW
LANGUAGE QUICKLY IN THE BONN GROUP.

(D) NPD. WORMSER SAID HE HAD BEEN OPPOSED IN
PRINCIPLE TO BANNING THE NPD IN WEST BERLIN. HOWEVER,
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AS THE PRACTICAL ASPECTS BECAME CLEAR TO HIM--THE
LIKELIHOOD THAT NPD PUBLIC MEETINGS WOULD BE BROKEN
UP BY LEFTIST ELEMENTS--HE HAD BECOME INCREASINGLY
CONCERNED ABOUT THE IMPLICATIONS FOR PUBLIC ORDER. HE
WAS NOW CONVINCED THE ONLY WAY TO AVOID SUCH PROBLEMS
WAS TO BAN IN ADVANCE ANY NPD PUBLIC DEMONSTRATIONS.
COMMENT: THERE WAS NO DISCUSSION OF BANNING THE NPD
AS SUCH, BUT PRESUMABLY THIS POSSIBILITY WILL ALSO
BE TOUCHED ON IN THE BONN GROUP. END COMMENT

(E) GDR 25TH ANNIVERSARY. THERE WAS SOME DISCUSSION
OF THE POSSIBILITY THAT THE EAST MIGHT TAKE STEPS
TO INCORPORATE EAST BERLIN INTO THE GDR IN CONNECTION

WITH THE ANNIVERSARY. GEHLHOFF TOOK THE VIEW THAT WHILE THERE WAS NO HARD INFORMATION TO GO ON AS TO SOVIET/GDR INTENTIONS, THERE WAS NOW SOME URGENCY IN THE ISSUE SIMPLY BECAUSE OF THE TIME FACTOR. HENDERSON EXPRESSED CONCERN AT THE POSSIBILITY THAT THERE MIGHT BE COUNTER-PRESSURE IN THE FRG CONCERNING WEST BERLIN IN THE EVENT OF GDR INCORPORATION OF EAST BERLIN. GEHLHOFF WAS NONCOMMITTAL ON THIS POINT. IT WAS AGREED THAT CONTINGENCY PLANNING IN THE BONN GROUP WOULD BE USEFUL. HILLENBRAND

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Message Attributes

Automatic Decaptioning: X
Capture Date: 01 JAN 1994
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: BERLIN ACCESS, MEETINGS, BERLIN QUADRIpartite MATTERS, AIR ROUTES, AVIATION AGREEMENTS
Control Number: n/a
Copy: SINGLE
Draft Date: 10 AUG 1974
Decaption Date: 01 JAN 1960
Decaption Note:
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Authority: golinofr
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 28 MAY 2004
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1974BONN12659
Document Source: CORE
Document Unique ID: 00
Drafter: n/a
Enclosure: n/a
Executive Order: GS
Errors: N/A
Film Number: D740219-1096
From: BONN
Handling Restrictions: n/a
Image Path:
ISecure: 1
Legacy Key: link1974/newtext/t19740858/aaaabxlb.tel
Line Count: 179
Locator: TEXT ON-LINE, ON MICROFILM
Office: ACTION EUR
Original Classification: CONFIDENTIAL
Original Handling Restrictions: n/a
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 4
Previous Channel Indicators:
Previous Classification: CONFIDENTIAL
Previous Handling Restrictions: n/a
Reference: n/a
Review Action: RELEASED, APPROVED
Review Authority: golinofr
Review Comment: n/a
Review Content Flags:
Review Date: 02 APR 2002
Review Event:
Review Exemptions: n/a
Review History: RELEASED <02 APR 2002 by shawdg>; APPROVED <25 JUN 2002 by golinofr>
Review Markings:

Declassified/Released
US Department of State
EO Systematic Review
30 JUN 2005

Review Media Identifier:
Review Referrals: n/a
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
Secure: OPEN
Status: NATIVE
Subject: QUADRIpartite LUNCH AT JULY 9 REGULAR QUADRIpartite LUNCH ATTENDED BY US
TAGS: PFOR
To: STATE
Type: TE
Markings: Declassified/Released US Department of State EO Systematic Review 30 JUN 2005